Fiscal impact reports (FIRs) are prepared by the Legislative Finance Committee (LFC) for standing finance committees of the Legislature. LFC does not assume responsibility for the accuracy of these reports if they are used for other purposes.

# FISCAL IMPACT REPORT

		LAST UPDATED							
SPONSOR	Gallegos/Johnson	ORIGINAL DATE	2/14/25						
- SHORT TITI	Earl Childhood Education & Care For Transfer		House Bill 71						
		ANALYST	Klundt						

# APPROPRIATION\* (dollars in thousands)

FY25	FY26	Recurring or Nonrecurring	Fund Affected		
	\$210,000.0	Recurring	Early Childhood Education and Care Program Fund		

Parentheses () indicate expenditure decreases.

Relates to Senate Bill 167 Senate Joint Resolution 6

#### Sources of Information

LFC Files

<u>Agency Analysis Received From</u>
Early Childhood Education and Care Department (ECECD)
State Investment Council (SIC)

### **SUMMARY**

House Bill 71 (HB71) increases the distribution to the early childhood education and care program fund to \$500 million in FY26. Current legislation requires the trust fund to distribute to the program fund each year on July 1 an amount equal to the greater of 5 percent of the fund's average year-end market value over the previous three years or \$250 million. HB71 increases this distribution to the greater of 5 percent of the fund's average year-end market value over the previous three years or \$500 million.

### FISCAL IMPLICATIONS

The LFC budget recommendation for House Bill 2 does not include an increased distribution of revenues from this fund, however the executive recommendation does.

#### From SIC:

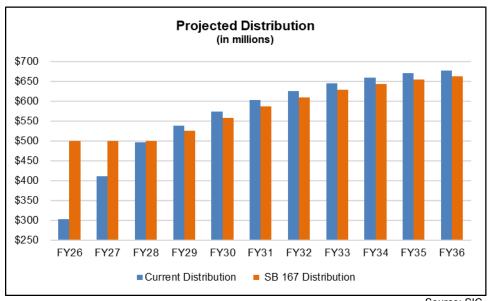
Based on current law, the ECECF annually distributes the greater of \$250 million or 5 percent of the prior three-year average market value. Without any changes, the FY26 distribution from the trust fund would be \$303.3 million. Using consensus revenue

<sup>\*</sup>Amounts reflect most recent analysis of this legislation.

### **House Bill 71 – Page 2**

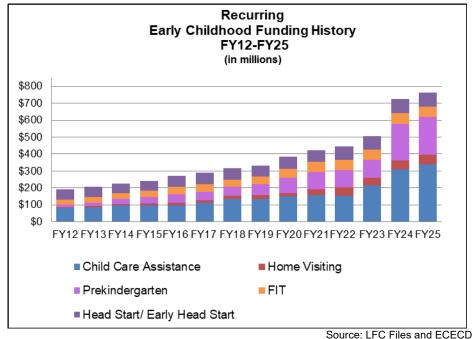
estimate assumptions for inflows and returns, the ECECF would distribute an estimated \$410.9 million to the program fund in FY27, and distributions could begin to exceed \$500 million a year in FY28 or FY29.

This bill increases the minimum required annual distribution from \$250 million to \$500 million, which would effectively "speed up" the timing for the trust fund to begin making distributions of this size or greater.



Source: SIC

The fiscal impact is an additional \$196.7 million from the corpus of the trust fund to the program fund in FY26 and an estimated additional \$89.1 million from the corpus of the trust fund to the program fund in FY27.



## **SIGNIFICANT ISSUES**

The SIC table below shows the long-term estimated impact of this "speed up" to the corpus of trust fund and the size of the distributions to the program fund using a 5 percent long-term annual return assumption, consistent with the assumptions of the Consensus Revenue Estimating Group (CREG), which consists of economist from the Legislative Finance Committee and executive branch.

Using a 5 percent return assumption results in a "flattening" of the long-term fiscal impact because the interest earnings on the trust fund corpus is assumed to be equal to the 5 percent distribution rate to the program fund.

**5% Long Term Return Assumption (Consensus Revenue Estimate)** 

Trust Fund Market Value					Distributions to Program Fund								
Calendar Year		Current		Proposed	[	Difference	Fiscal year		Current	Р	roposed	Di	fference
2020	\$	306.1	\$	306.1	\$	-	FY20					\$	-
2021	\$	314.1	\$	314.1	\$	-	FY21					\$	-
2022	\$	3,462.0	\$	3,462.0	\$	-	FY22	\$	20.0	\$	20.0	\$	-
2023	\$	5,721.2	\$	5,721.2	\$	-	FY23	\$	30.0	\$	30.0	\$	-
2024	\$	9,015.8	\$	9,015.8	\$	-	FY24	\$	150.0	\$	150.0	\$	-
2025	\$	9,918.0	\$	9,721.3	\$	(196.7)	FY25	\$	250.0	\$	250.0	\$	-
2026	\$	10,893.8	\$	10,598.2	\$	(295.6)	FY26	\$	303.3	\$	500.0	\$	196.7
2027	\$	11,529.0	\$	11,215.8	\$	(313.3)	FY27	\$	410.9	\$	500.0	\$	89.1
2028	\$	12,022.9	\$	11,707.4	\$	(315.5)	FY28	\$	497.1	\$	500.0	\$	2.9
2029	\$	12,603.0	\$	12,287.1	\$	(315.9)	FY29	\$	539.0	\$	525.6	\$	(13.4)
2030	\$	12,920.4	\$	12,604.5	\$	(315.9)	FY30	\$	574.1	\$	558.7	\$	(15.4)
2031	\$	13,199.2	\$	12,883.3	\$	(315.9)	FY31	\$	602.6	\$	586.8	\$	(15.7)
2032	\$	13,432.7	\$	13,116.8	\$	(315.9)	FY32	\$	625.8	\$	610.0	\$	(15.8)
2033	\$	13,580.5	\$	13,264.6	\$	(315.9)	FY33	\$	645.4	\$	629.6	\$	(15.8)
2034	\$	13,648.2	\$	13,332.2	\$	(315.9)	FY34	\$	659.2	\$	643.4	\$	(15.8)
2035	\$	13,668.5	\$	13,352.5	\$	(315.9)	FY35	\$	670.2	\$	654.4	\$	(15.8)
2036	\$	13,670.3	\$	13,354.4	\$	(315.9)	FY36	\$	677.7	\$	661.9	\$	(15.8)
2037	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY37	\$	681.6	\$	665.8	\$	(15.8)
2038	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY38	\$	683.1	\$	667.3	\$	(15.8)
2039	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY39	\$	683.5	\$	667.7	\$	(15.8)
2040	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY40	\$	683.5	\$	667.7	\$	(15.8)
2041	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY41	\$	683.5	\$	667.7	\$	(15.8)
2042	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY42	\$	683.5	\$	667.7	\$	(15.8)
2043	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY43	\$	683.5	\$	667.7	\$	(15.8)
2044	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY44	\$	683.5	\$	667.7	\$	(15.8)
2045	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY45	\$	683.5	\$	667.7	\$	(15.8)
2046	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY46	\$	683.5	\$	667.7	\$	(15.8)
2047	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY47	\$	683.5	\$	667.7	\$	(15.8)
2048	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY48	\$	683.5	\$	667.7	\$	(15.8)
2049	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY49	\$	683.5	\$	667.7	\$	(15.8)
2050	\$	13,670.7	\$	13,354.8	\$	(315.9)	FY50	\$	683.5	\$	667.7	\$	(15.8)

# CONFLICT, DUPLICATION, COMPANIONSHIP, RELATIONSHIP

This bill relates to SJR6, which proposes constitutional amendment to New Mexico voters that, if passed, would amend Article 20 of the New Mexico Constitution by adding a new section that will make the early childhood trust fund a permanent fund in the state treasury that may be used only for prenatal programs and services and programs and services that serve children until they are eligible for kindergarten.

Senate Bill 167 (SB167) proposes updates to the statutes governing the early childhood education and care fund on the ratification of the constitutional amendment introduced by Senate Joint Resolution 6 (SJR6). The proposed changes include:

- Increasing the annual distribution from the fund from \$250 million to \$500 million,
- Renaming the fund to the early childhood trust fund,
- Requiring consultation with the Early Childhood Education and Care Department (ECECD) for investments into the fund,
- Clarifying that, under the constitutional amendment proposed by Senate Joint Resolution 6 (SJR6), the fund may only be used for "prenatal programs and services and for early childhood programs and services for children until they are eligible for kindergarten."

KK/hj/hg